

September 10, 1997

UNITED STATES INTERNATIONAL TRADE COMMISSION
Washington, DC 20436

MEMORANDUM TO THE COMMITTEE ON WAYS AND MEANS OF THE UNITED STATES
HOUSE OF REPRESENTATIVES ON PROPOSED TARIFF LEGISLATION¹

Bill no., sponsor, and sponsor's state: H.R. 1887 (105th Congress), Representative Johnson (CT)

Companion bill: None

Title as introduced: To suspend temporarily the duties on Triacetoneamine.

Summary of bill:²

Temporarily suspends the most-favored-nation (MFN) rate of duty on imports of Triacetoneamine until December 31, 2000.

Effective date: 15th day after enactment.

Retroactive effect: From January 1, 1997, until the effective date.

Statement of purpose:

Representative Johnson made no statement at the time the bill was introduced. This bill would suspend the duty on Triacetoneamine (also known as 4-Piperzone-2,2,6,6-tetramethyl).³

Product description and uses:

Triacetoneamine: This chemical is a proprietary nitroxyl free radical mixture used as a raw material to make a range of polymerization-inhibitor chemicals. This range of chemicals is used to control the development of unwanted polymers during the curing of rubbers and plastics.

¹ Industry analyst: Eric Land (205-3349); attorney: Leo Webb (205-2599).

² See appendix A for definitions of tariff and trade agreement terms.

³ See technical comments.

Tariff treatment:⁴

<u>Product</u>	<u>HTS subheading</u>	<u>Col. 1-general rate of duty</u>
Triacetanamine	2933.39.61	11.4% ad. val.

Structure of domestic industry (including competing products):

Triacetanamine: According to the importer of the chemical, there is no domestic production of this chemical. It is produced in Germany by Huls, Incorporated, and imported into the United States by Uniroyal Chemical Company.

Private-sector views:

The Commission contacted the importer of Triacetanamine, the Uniroyal Chemical Company located in Middlebury, CT, as well as the major purchaser, JVC, International. No written responses had been received by the Commission at the time of preparation of this report.

U.S. consumption:

Triacetanamine:	<u>1994</u>	<u>1995</u>	<u>1996</u>
	-----(\$1,000)-----		
U.S. production.....	0	0	0
U.S. imports.....	1	1	1
U.S. exports.....	0	0	0
Apparent U.S. consumption.....	1	1	1

Principal import sources: ¹

Principal export markets: None

¹ Not available.

⁴See appendix B for column 1-special and column 2 duty rates.

Effect on customs revenue:⁵

Future (1998-2000) effect:	Estimated average <u>annual revenue loss</u>
	<u>1998</u> <u>1999</u> <u>2000</u>
	-----(\$1,000)-----
	660 860 999
Retroactive effect:	None.

Technical comments:

The spelling of 4-piperzone 2,2,6 tetramethyl should be corrected to read 4-Piperazone-2,2,6,6-tetramethyl.

⁵ Actual revenue loss may be understated in the event of a significant increase in imports over the duty suspension period.

APPENDIX A

TARIFF AND TRADE AGREEMENT TERMS

In the **Harmonized Tariff Schedule of the United States** (HTS), chapters 1 through 97 cover all goods in trade and incorporate in the tariff nomenclature the internationally adopted Harmonized Commodity Description and Coding System through the 6-digit level of product description. Subordinate 8-digit product subdivisions, either enacted by Congress or proclaimed by the President, allow more narrowly applicable duty rates; 10-digit administrative statistical reporting numbers provide data of national interest. Chapters 98 and 99 contain special U.S. classifications and temporary rate provisions, respectively. The HTS replaced the **Tariff Schedules of the United States** (TSUS) effective January 1, 1989.

Duty rates in the **general** subcolumn of HTS column 1 are most-favored-nation (MFN) rates, many of which have been eliminated or are being reduced as concessions resulting from the Uruguay Round of Multilateral Trade Negotiations. Column 1-general duty rates apply to all countries except those enumerated in HTS general note 3(b) (Afghanistan, Cuba, Laos, North Korea, and Vietnam), which are subject to the statutory rates set forth in **column 2**. Specified goods from designated MFN-eligible countries may be eligible for reduced rates of duty or for duty-free entry under one or more preferential tariff programs. Such tariff treatment is set forth in the **special** subcolumn of HTS rate of duty column 1 or in the general notes. If eligibility for special tariff rates is not claimed or established, goods are dutiable at column 1-general rates. The HTS does not enumerate those countries as to which a total or partial embargo has been declared.

The **Generalized System of Preferences** (GSP) affords nonreciprocal tariff preferences to developing countries to aid their economic development and to diversify and expand their production and exports. The U.S. GSP, enacted in title V of the Trade Act of 1974 for 10 years and extended several times thereafter, applies to merchandise imported on or after January 1, 1976 and before the close of June 30, 1998. Indicated by the symbol "A", "A*", or "A+" in the special subcolumn, the GSP provides duty-free entry to eligible articles the product of and imported directly from designated beneficiary developing countries, as set forth in general note 4 to the HTS.

The **Caribbean Basin Economic Recovery Act** (CBERA) affords nonreciprocal tariff preferences to developing countries in the Caribbean Basin area to aid their economic development and to diversify and expand their production and exports. The CBERA, enacted in title II of Public Law 98-67, implemented by Presidential Proclamation 5133 of November 30, 1983, and amended by the Customs and Trade Act of 1990, applies to merchandise entered, or withdrawn from warehouse for consumption, on or after January 1, 1984. Indicated by the symbol "E" or "E*" in the special subcolumn, the CBERA provides duty-free entry to eligible articles, and reduced-duty treatment to certain other articles, which are the product of and imported directly from designated countries, as set forth in general note 7 to the HTS.

Free rates of duty in the special subcolumn followed by the symbol "IL" are applicable to products of Israel under the **United States-Israel Free Trade Area Implementation Act** of 1985 (IFTA), as provided in general note 8 to the HTS.

Preferential nonreciprocal duty-free or reduced-duty treatment in the special subcolumn followed by the symbol "J" or "J*" in parentheses is afforded to eligible articles the product of designated beneficiary countries under the **Andean Trade Preference Act** (ATPA), enacted as title II of Public Law 102-182 and implemented by Presidential Proclamation 6455 of July 2, 1992 (effective July 22, 1992), as set forth in general note 11 to the HTS.

Preferential or free rates of duty in the special subcolumn followed by the symbol "CA" are applicable to eligible goods of Canada, and rates followed by the symbol "MX" are applicable to eligible goods of Mexico, under the **North American Free Trade Agreement**, as provided in general note 12 to the HTS and implemented effective January 1, 1994 by Presidential Proclamation 6641 of December 15, 1993. Goods must originate in the NAFTA region under rules set forth in general note 12(t) and meet other requirements of the note and applicable regulations.

Other special tariff treatment applies to particular **products of insular possessions** (general note 3(a)(iv)), **products of the West Bank and Gaza Strip** (general note 3(a)(v)), goods covered by the **Automotive Products Trade Act (APTA)** (general note 5) and the **Agreement on Trade in Civil Aircraft (ATCA)** (general note 6), **articles imported from freely associated states** (general note 10), **pharmaceutical products** (general note 13), and **intermediate chemicals for dyes** (general note 14).

The **General Agreement on Tariffs and Trade 1994** (GATT 1994), pursuant to the Agreement Establishing the World Trade Organization, is based upon the earlier GATT 1947 (61 Stat. (pt. 5) A58; 8 UST (pt. 2) 1786) as the primary multilateral system of disciplines and principles governing international trade. Signatories' obligations under both the 1994 and 1947 agreements focus upon most-favored-nation treatment, the maintenance of scheduled concession rates of duty, and national treatment for imported products; the GATT also provides the legal framework for customs valuation standards, "escape clause" (emergency) actions, antidumping and countervailing duties, dispute settlement, and other measures. The results of the Uruguay Round of multilateral tariff negotiations are set forth by way of separate schedules of concessions for each participating contracting party, with the U.S. schedule designated as Schedule XX.

Pursuant to the **Agreement on Textiles and Clothing (ATC)** of the GATT 1994, member countries are phasing out restrictions on imports under the prior "Arrangement Regarding International Trade in Textiles" (known as the **Multifiber Arrangement (MFA)**). Under the MFA, which was a departure from GATT 1947 provisions, importing and exporting countries negotiated bilateral agreements limiting textile and apparel shipments, and importing countries could take unilateral action in the absence or violation of an agreement. Quantitative limits had been established on imported textiles and apparel of cotton, other vegetable fibers, wool, man-made fibers or silk blends in an effort to prevent or limit market disruption in the importing countries. The ATC establishes notification and safeguard procedures, along with other rules concerning the customs treatment of textile and apparel shipments, and calls for the eventual complete integration of this sector into the GATT 1994 over a ten-year period, or by Jan. 1, 2005.

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APPENDIX B

**SELECTED PORTIONS OF THE
HARMONIZED TARIFF SCHEDULE OF THE UNITED STATES**

(Appendix not included in the electronic version of this report.)

105TH CONGRESS
1ST SESSION

H. R. 1887

To suspend the duties on Triacetoneamine.

IN THE HOUSE OF REPRESENTATIVES

JUNE 12, 1997

Mrs. JOHNSON of Connecticut (for herself and Mrs. KENNELLY of Connecticut) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To suspend the duties on Triacetoneamine.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SUSPENSION OF DUTY ON TRIACETONAMINE.**

4 Subchapter II of chapter 99 of the Harmonized Tar-
5 iff Schedule of the United States is amended by inserting
6 in numerical sequence the following new heading:

“	9902.29.34	4-piperzone 2,2,6 tetramethyl (pro- vided for in sub- heading 2933.39.61)	Free	Free	No change	On or before 12/31/2000	”.
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1 **SEC. 2. EFFECTIVE DATE.**

2 The amendment made by section 1 applies with re-
3 spect to goods entered, or withdrawn from warehouse for
4 consumption, on or after the 15th day after the date of
5 the enactment of this Act.

6 **SEC. 3. RETROACTIVE APPLICATION FOR CERTAIN EN-**
7 **TRIES.**

8 (a) LIQUIDATION OR RELIQUIDATION.—Notwith-
9 standing section 514 of the Tariff Act of 1930 (19 U.S.C.
10 1514) or any other provision of law, and subject to sub-
11 section (b), the Secretary of the Treasury shall liquidate
12 or reliquidate any entry, or withdrawal from warehouse
13 for consumption, of goods described in heading
14 9902.29.34 of the Harmonized Tariff Schedule of the
15 United States, as added by section 1, that was made on
16 or after January 1, 1997, and before the 15th day after
17 the date of the enactment of this Act, and shall refund
18 any duty that was paid on such entry.

19 (b) REQUESTS FOR RELIQUIDATION.—Liquidation or
20 reliquidation may be made under subsection (a) with re-
21 spect to an entry only if a request therefor is filed with
22 the Customs Service, not later than 180 days after the
23 date of the enactment of this Act, that contains sufficient
24 information to enable the Customs Service—

25 (1) to locate the entry; or

- 1 (2) to reconstruct the entry if it cannot be
- 2 located.

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